

EXETER STRATEGIC BOARD

Date: Thursday 19 September 2019
Time: 5:30 pm
Venue: Rennes Room, Civic Centre, Paris Street, Exeter

Members are invited to attend the above meeting to consider the items of business.

If you have an enquiry regarding any items on this agenda, please contact Howard Bassett, Democratic Services Officer (Committees) on 01392 265107 or email howard.bassett@exeter.gov.uk

Entry to the Civic Centre can be gained through the Customer Services Centre, Paris Street.

Membership –

Exeter City Council

Councillors Bialyk, Ghusain, Pierce, Sutton and Williams

Devon County Council

Councillors Hannaford, Leadbetter, Ackland, Asvachin, Prowse, Atkinson, Aves, Brennan and Whitton

Agenda

Part I: Items suggested for discussion with the press and public present

1 Apologies

2 Minutes of the Meeting held on 20 June 2019

(Pages 3 -
6)

3 Items requiring urgent attention

4 Devon and Somerset Fire and Rescue Service - Safer Together Public Consultation Member Discussion

Please review the public information about the Service Delivery Operating Model proposals <https://www.dsfire.gov.uk/SaferTogether> as you will need this background information to contribute to this discussion which will result in a formal written response from the Exeter Strategic Board to Devon and Somerset Fire and Rescue Service on their proposals”.

Information about the Service Delivery Operating Model proposals can be found at <https://www.dsfire.gov.uk/SaferTogether>

5 **Feedback from Member Representation on Multi Agency Groups**

(Pages 7 -
12)

Community Safety Partnership – Executive Group

Minutes of the meeting held on 3 July 2019.

6 **Dates of Future Meetings**

Thursday 30 January 2020

Thursday 18 June 2020

Thursday 17 September 2020

Date of Next Meeting

The next **Exeter Strategic Board** will be held on Thursday 14 November 2019 at 5.30 pm.

Future Business

The schedule of future business proposed for this Scrutiny Committee and other Committees of the Council can be viewed on the following link to the Council's website:

<http://www.exeter.gov.uk/forwardplan>

Councillors can view a hard copy of the schedule in the Members Room.

Find out more about Exeter City Council by looking at our website <http://www.exeter.gov.uk> . This will give you the dates of all future Committee meetings and tell you how you can ask a question at a Scrutiny Committee meeting. Alternatively, contact the Democratic Services Officer (Committees) on 01392 265107 for further information.

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EXETER STRATEGIC BOARD

Thursday 20 June 2019

Present:-

Councillor Bialyk (Chair)

Councillors Aves, Ghusain, Hannaford, Leadbetter, Prowse, Sutton, Whitton and Williams

Also Present

Head of Communities, Programme Manager Communities and Democratic Services Officer (Committees) (HB)

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ELECTION OF CHAIR AND DEPUTY CHAIR

In accordance with the agreement that the Chairmanship and Deputy Chairmanship should alternate annually between the City and County Councils, it was:-

RESOLVED that:-

- (1) Councillor Bialyk be appointed Chair for 2019/20; and
- (2) Councillor Leadbetter be appointed Deputy Chair for 2019/20.

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APOLOGIES

These were received from Councillors Asvachin and Brennan.

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MINUTES OF THE MEETING HELD ON 26 NOVEMBER 2018

RESOLVED that, subject to Councillor Sutton not being included in the list of attendees as she had given her apologies, the minutes of the meeting held on 26 November 2018 be taken as read, approved and signed by the Chair as a correct record.

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EXETER MEMBERS OF THE YOUTH PARLIAMENT

The Chair welcomed Amy Bickford, Participation Worker, Freya Hope, Ella Edmonds and Leela Raz. They spoke to the following elements of the attached presentation:-

- Freya Hope - Curriculum for Life Campaign - seeking to properly equip students for the future including applying for jobs, economics and discrimination and seeking a proper curriculum in Devon with over 102,000 young people voting for the need to have a Curriculum For Life;
- Ella Edmonds - combating mental health problems to improve awareness of issues that affect young people's mental health such as exam pressure, online bullying and body image with schools a crucial area of change; and
- Leela Raz - creating a greener future for Britain has been a key part of the Youth Parliament manifesto for several years. This year young people have played a huge part in raising awareness of climate change with the Fridays4Future movement and the recent school strikes.

Members discussed with the Youth Parliament representatives the issues raised.

Curriculum

It was recognised that curricula could become quickly outdated with Brexit and Climate Change cited as possible examples not being covered. Lobbying of MP's through Parliament's Education Select Committee was suggested as an avenue to seek change and inviting politicians, both local and national, to schools and colleges another. Increasingly, local authority meetings were live streamed with comprehensive on line access to agenda etc.

Mental Health

Members recognised the growing challenges around mental health noting that schools were no longer required to provide structured support in this area. They encouraged the representatives to identify best practise across Devon schools and colleges. Responding to a Member, all representatives enlarged on the reasons for mental health being the second highest issue voted for in the young people Make Your Mark ballot such as a greater understanding of, and willingness to talk about, the issues when compared with the past. Social media, often cited as a contributing factor, also offered on line support services for those who felt this avenue was the only way of obtaining help.

Environment

Recent City and County Council meetings had focused on Climate Change which could be viewed on line and visits for young people to City Council initiatives such as Exeter City Futures and the new Passivhaus Leisure Centre could be arranged.

The Chair thanked the Youth Parliament representatives for an informative and interesting presentation and praised their commitment and the very high quality of their work.

The Programme Manager Communities stated that the issues raised by the Youth Parliament Members should be viewed alongside the aims of the Exeter Youth Strategy and the work and outcomes being delivered by DYS Space, the youth service commissioned by Devon County Council. Members agreed that the three issues raised in the previous presentation should be noted and that the Board should offer future support to the Youth Parliament who should be encouraged to come forward with further ideas.

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GRANT SUPPORT

The Chair reported that he had agreed in consultation with the Deputy Chair that the balance of the remaining Exeter Town and Parish Council Grant of £89,367, that had been passed to Exeter City Council, was to be spent to aid the transition arrangements between the old Exeter City Council grants programme and the introduction of the new programme, subject to ratification by the City Council on 23 July 2019.

One-off grants were to be allocated to two organisations, based on risk assessments undertaken by officers, to provide head-room for alternative sustainable funding to be sought. These organisations both provided services to vulnerable groups with protected characteristics under the Disability Discrimination Act (2010) and were therefore high priority areas for both councils.

1. Ex Access - £34,000 over two years 2019/20 and 2020/21 to provide support for core running costs; and
2. Devon Rape Crisis - £6,000 for 2019/20 to provide support for core running costs

In addition:

- £25,000 would establish an additional Young Persons Small Grant Fund to be launched alongside the Exeter Grants programme to support grass roots projects generated by young people (under 24); and
- the remaining £24,369 would be held in reserve to cover any particular unidentified emergency need that could emerge in 2019/20 from a group or organisation that would not be eligible for funding from either the City Council or County Council grants programmes to be awarded as required. This process would be delegated to the City Council's Director (JY), subject to prior consultation with the Chair and Deputy Chair of this Board.

RESOLVED that the grants to the bodies set out above and the process going forward be approved unanimously.

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EXETER STRATEGIC BOARD - FUTURE WAY FORWARD FOR THE BOARD

The Chair invited contributions on the way forward for the Strategic Board.

There was a general consensus that the Board had a role to play in helping foster a common approach for the benefit of Exeter's residents and communities. One Member referred to the ongoing difficulties in the City following the re-organisation of the County Council's youth service in response to budget cuts such as anti-social behaviour with two Members referring to Climate Change issues such as air quality, traffic congestion and the clean air agenda as areas where the work and responsibilities of both authorities overlapped and could benefit from Board input.

The Chair agreed that the Board had an important role to play in helping ensure the two authorities worked together but cautioned against it developing an overarching scrutiny role given the extensive scrutiny work already undertaken in various other fora. He proposed that the City Council leadership liaise with the two County Council party leads represented on the Board to agree on appropriate agenda items such as climate change, referring also to the County Council Leader's annual "state of the nation" presentation to this Board in November. Given the change in grant funding arrangements he asked for the removal from the terms of reference of the bullet point "to allocate community funding to projects of community or citywide relevance"

The County Council Head of Communities suggested briefings for Board Members on the lines of the County's "Masterclasses".

A Member referred to the forthcoming consultation by the Devon and Somerset Fire and Rescue Service on six options as part of a re-organisation of the service, ranging from the closure of stations, through to appliances being removed from stations and changes in staffing. Topsham station was one of those under threat. Members supported the proposal to invite representatives of the Service to the Board meeting on Thursday 19 September.

RESOLVED that:-

- (1) the way forward for the Exeter Strategic Board operate, as discussed above, be supported in accordance with the revised terms of reference; and
- (2) representatives of the Devon and Somerset Fire and Rescue Service be invited to the next Board meeting on 19 September 2019.

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FEEDBACK FROM MEMBER REPRESENTATION

Community Safety Partnership – Executive Group

The Board noted the minutes of the meetings held on 16 January and 23 April 2019.

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DATES OF FUTURE MEETINGS

The following dates of future Board meetings were noted, all commencing at 5.30pm in the Civic Centre.

Thursday 19 September 2019
Thursday 14 November 2019
Thursday 30 January 2020
Thursday 18 June 2020
Thursday 17 September 2020

(The meeting commenced at 5.30 pm and closed at 8.00 pm)

Chair

COMMUNITY SAFETY PARTNERSHIP - EXECUTIVE GROUP

Wednesday 3 July 2019

Present:-

Simon Lane (Chair)	- Exeter City Council
Simon Arliss	- Devon & Cornwall Police
George Crossland	- Office of the Police and Crime Commissioner
Councillor Amal Ghusain	- Portfolio Holder for Equalities, Diversity & Communities
Ann Hunter	- Exeter BID
Andrew McNeilly	- Exeter Business Against Crime (EBAC) Partnership
Melinda Pogue-Jackson	- Exeter City Council
County Councillor P Prowse	- Devon County Council
Lisa Rutter	- Devon Youth Service - Exeter, East & Mid Devon
James Tisshaw	- Devon County Council Childrens Services
Tamsin Williams	- Devon and Cornwall Police
Jo Quinnell	- Exeter City Council

Apologies:-

Jo Yelland	- Exeter City Council
Superintendent Matt Lawler	- Devon and Cornwall Police
Louise Arscott	- HM Prison & Probation Service
Councillor Philip Bialyk	- Exeter City Council
Jeanie Lynch	- DSVF Forum
Dave Passmore	- Devon & Somerset Fire & Rescue Service
Julie Richards	- Safer Devon Partnership
Gary Thompson	- RD&E NHS Foundation Trust
Amanda Kilroy	- CoLab
Jane Anstis	- Devon County Council Children's Services

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MINUTES OF LAST MEETING - 23 APRIL 2019

The minutes of the last meeting held on 23 April 2019 were agreed.

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ACTION LOG

The Action Log was discussed and updated and comment was made on the following:

CSP/009/19 – Knife crime to be included as a topic on a future CSP agenda. This will be placed on the October 2019 agenda, but in addition to this Lisa Rutter reported that a consultation had been carried out with approximately 45 young people on their thoughts on knife crime. Lisa would report on the findings of this consultation at the October meeting.

It was also noted that a Devon County Council Portfolio Holder had started a consultation on the provision of Youth Services, which could also contribute to the discussion. Details of the consultation can be found at

<https://democracy.devon.gov.uk/ieListDocuments.aspx?CId=133&MId=3428&Ver=4>

ADOLESCENT SAFETY FRAMEWORK - JANE ANSTIS, AREA MANAGER, QUALITY ASSURANCE, REVIEWING AND SAFEGUARDING SERVICE

A briefing note on the proposals for the Adolescent Safety Framework was circulated with the agenda providing background to the changes.

Due to Jane's unforeseen absence, Melinda Pogue-Jackson reported that this framework was in recognition of the emerging concerns around the risk to young people from outside their family, eg grooming, county lines.

The draft Terms of Reference had been sent to CSP Managers to look at in more detail. This model had been tested out in other areas such as Hackney, and would be changed to fit this area accordingly.

It is the CSP's responsibility to deal with anti-social behaviour, but when root causes are identified there are other issues including safeguarding that need to be tackled. CSPs do not have this expertise but this framework ensures a clear pathway which can be followed to address this. The ASBAT and Neighbourhood Context Conferences will be CSP led, when needed.

James Tisshaw raised concerns over localised community based intervention strategies and a particular demographic (older adolescents 14-17 age group) which were particularly difficult to engage with as they don't wish to have their family involved, the confidentiality of the service, and how this is managed. There are community intervention projects elsewhere which have a range of operational staff, and resources are allocated to interrupt networks. It was questioned how resources would be aligned to this new way of working and whether there would be any additional resources to extend services to fill that gap. However, it was recognised that it was unknown how it would look in practice as it is currently very early in the process.

The Safer Devon Partnership has some funding for additional street based working in locations such as Tiverton and Okehampton. There needs to be investment in preventative work and street based activity where intelligence is essential. There is a higher risk to those young people 'hanging out'.

There was some concern on overlap as some individuals are discussed in more than one forum and this needed streamlining.

Reference was also made to young people involved in county lines where their age range is classed as adults but they were in the 18-20 years age range. It was noted that this new framework focuses on 0-18 age group but the MACE included up to the age of 25. Conversations were being held around the 18-25 age range for shared input and seamless handover to bridge the gap between the children/young people and adult networks.

Members were informed of a recent presentation by the Exeter Youth Parliament to the Exeter Strategic Board on 20 June 2019 where representatives advised that mental health was the second highest issue voted for in the young people Make Your Mark ballot. The minutes of the meeting for information can be found here - <http://committees.exeter.gov.uk/ielistmeetings.aspx?CId=563&Year=0>. Members considered that this information may assist in conversations around concerns of young people.

Members of the CSP welcomed Inspector Graham Thomas and Sergeant Chris Pusey to the meeting to give a presentation on Project Servator. Project Servator is the name given to unpredictable, highly visible police deployments, designed to disrupt a range of criminal activity, including terrorism. A range of data is produced nationally and the statistics show the success of the scheme in other areas.

It involves officers, both uniformed and plain clothed, who are specially trained to spot the tell-tale signs that an individual may have criminal intent. They are supported by other resources, such as police dogs, armed officers, drone technology etc. Officers from the Neighbourhood Policing Team will be utilised as part of their daily business as well as a core team from the Operations Department to supplement the local teams. This will be reviewed after Christmas. The highly visible police officers use overt tactics, and the areas they are deployed will be specifically chosen through a strict criteria taking into account a number of factors from Counter Terrorist Security Advisers who have a list of locations that are vulnerable and are ranked. Deployments would be based on that list, eg highest footfall.

Project Servator would be launched as a trial phase in Exeter Princesshay from 1 October 2019 and will cover the Christmas market period.

Baseline figures will be produced prior to the start of deployment and will be analysed following the end of the three month trial as a comparison.

The Centre for Protection of National Infrastructure rolled this out in the City of London and it had now been picked up nationally and internationally and was a tried and tested police tactic.

A video clip was shown from North Yorkshire Police.

The approach relies on police working with the community – businesses, partners and members of the public – to build a network of vigilance and encourage suspicious activity to be reported. This builds engagement, reassurance and visibility. This project will disrupt as much as possible and to reduce the opportunity to commit an offence due to the nature of unpredictability. Businesses around Princesshay will become partners to disrupt criminality in that area. A community engagement pack will also be produced which will advise employers what they can tell their staff, what staff can tell customers etc. Any feedback would be welcome.

Deployments will be unpredictable and there will be around 4-5 on a weekly basis which will take place between 20-45 minutes per deployment.

This will be publicised through social media, A-frame boards, posters etc. However, the general public will not be aware that the project is focussed purely on Princesshay, with the outside perspective being on the city centre.

It was felt that consideration needs to be taken into account on how this will affect members of the public. Officers have increased training around this.

Work was also being done with the Diverse Communities Team to ensure full consultation with all faith groups.

A question was raised about any other impact, for example crime being displaced. The Performance Analysis Team will include the wider footprint of the city, but they need to be realistic and proportionate on what can be achieved.

Concerns were raised on the concentration on the high footfall areas, but the centres of criminality were generally on the outskirts of the city, and would be missed. This was noted but also acknowledged that it originated from a counter terrorist tactic on places vulnerable to an attack and was not originally designed to be used for county lines, but hoped that it will provide extra reassurance to the public. It was anticipated that trained officers can use their skills in other areas if good intelligence is received.

There is regular mapping of where the hotspots in the city are, and these are mostly in the city centre and the corridor from Pinhoe to Cowick Street.

Andrew McNeily advised that Crowdsafe would also be launched at the same time as Project Servator which would create a digital community to help start protecting our own spaces and drive criminality out.

21 **UPDATE AGAINST ACTION PLAN AND REPORTS FROM CHAIRS OF CSP SUB-GROUPS (TO FOLLOW)**

County Lines

Simon Arliss, the CSP representative on the Devon Drugs Network, reported on the current position of County Lines

The Devon Drugs Network receives all county lines threat assessments and there are six active County Lines which are impacting Devon, and 11 emerging lines.

Recent activity found nine defendants guilty, with 17 street dealers sentenced. Four children were involved in those lines and are now safeguarded. A large amount of evidence was obtained through social media.

Any intelligence can be reported to the Police by using the Partner Agency Intelligence Sharing portal on the external Devon and Cornwall Police website <https://www.devon-cornwall.police.uk/pais>

CSP members were asked to share information on the Exploitation Toolkit which can be found at <https://www.preventingexploitationtoolkit.org.uk/>

James Tisshaw advised that they are seeing an increasing number of young people outside of systems (eg excluded) being exploited.

One of the county lines is sending down young dealers (16-17 years of age) and deliberately focussing on befriending people of a similar age.

There is also an intelligence gap with young women being befriended as girlfriends.

Knife Crime

Lisa Rutter advised that a survey of young people identified that they did not know what the consequences were or what the law is around knives. This would be something to discuss during the October meeting.

There is a strong theme with knives and youth crime and disorder. Operation Sceptre had been launched last year where targeted intelligence was being used. Social media is seen as a driver of knife crime, with young people filming knife attacks. Youth Anti-Social Behaviour meetings are held on a monthly basis and this is discussed at that forum. It was suggested that there needs to be better sharing of information and education. There have been no reported youth on youth stabbings in Exeter.

Sexual Violence & Domestic Violence and Abuse Forum (SVDVA)

At the last meeting it was reported that a review was being undertaken.

A meeting had since been held, and a decision had been taken to join with East and Mid Devon Forums as a trial for a year. Terms of Reference would be drafted, and would be split into a core group with managers and key services present, plus a couple of half day events which would look more like the traditional forum and would be opened up to a wider audience.

Business breakfasts as part of 16 Days of Action in November would be held in other areas, and this was something that was being looked into for Exeter. Ann Hunter advised that she was happy to support a business breakfast in Exeter.

Best Bar None

It was noted that Best Bar None were raising awareness of Ask for Angela. Customers can 'Ask for Angela' which is a codeword that customers can give to staff if they feel unsafe or threatened.

Locality based Anti-social behaviour problem solving

Operation Protractor is focussed on gangs present in South Devon and there is a need to be mindful that they may move to this area. The Police were working with other partners for information sharing.

There are pockets of anti-social behaviour in some areas such as Wonford Sports Centre, and any intelligence was requested which can help build the anti-social behaviour escalation process, which does stop some offenders early enough and is seen as effective.

Data Sharing Protocol

A revised Data Sharing Protocol had been completed which had been amended accordingly following GDPR.

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MULTI AGENCY BEGGING INITIATIVE - SIMON ARLISS

Inspector Simon Arliss reported on the multi-agency begging initiative.

Sergeant Gary Phillips was working with Julian House together with Licensing, EBAC, Drugs Together, Police and outreach workers who would speak to beggars to ascertain the drivers for begging. Next Meal Exeter had been launched, and if the main reason was for food, they would be signposted here. If required, they will start the individual on an escalation process for anti-social behaviour ABC working with CoLab etc as a way of trying to address the begging in a cohesive fashion.

Reference was made to the begging templates which had been painted onto pavements and whether these would be used.

Aggressive begging is included within the PSPO.

This would also be tied into the new Exeter Homelessness Partnership which had been funded by Comic Relief as a pilot city. The first launch took place two weeks ago. Fiona Carden, Director of Learning & Innovation from CoLab was leading on this. A project overview is attached.

23

ANY OTHER BUSINESS

Ann Hunter reported that EBAC had joined the National Business Crime Solution network which enables the effective sharing of appropriate data between the police, crime reduction agencies and the business community and proactively targets criminality to reduce crime and risks.

(The meeting commenced at 9.00 am and closed at 11.27 am)